

Message Text

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SUBJ: TALKING POINTS - US/ USSR AGREEMENT ON SCIENTIFIC
AND TECHNICAL COOPERATION IN THE FIELD OF PEACEFUL
USES OF ATOMIC ENERGY

1. AN AGREEMENT BETWEEN THE US AND THE USSR COVERING
SCIENTIFIC AND TECHNICAL COOPERATION ON THE PEACEFUL USES
OF ATOMIC ENERGY WILL BE SIGNED BY PRESIDENT NIXON AND
SECRETARY BREZHNEV IN WASHINGTON AT 3:30 PM ON THURSDAY,
JUNE 21, 1973. FOR INFORMATION OF ADDRESSEE POSTS AND FOR
RESPONSES TO INQUIRIES FOLLOWING IS PROVIDED:

2. HISTORY

THE US AND THE SOVIET UNION HAVE MAINTAINED EXCELLENT,
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ALBEIT RELATIVELY INFORMAL, RELATIONSHIPS IN THE FIELD OF
RESEARCH AND DEVELOPMENT ON THE PEACEFUL APPLICATIONS OF
ATOMIC ENERGY FOR SEVERAL YEARS.

THESE RELATIONSHIPS IN THE PAST HAVE BEEN REFLECTED IN
" MEMORANDA ON COOPERATION", SIGNED BY THE HEADS OR OTHER

SENIOR REPRESENTATIVES OF THE RESPECTIVE ATOMIC ENERGY AGENCIES - THE US ATOMIC ENERGY COMMISSION AND THE USSR STATE COMMITTEE FOR THE UTILIZATION OF ATOMIC ENERGY.

THE LAST SUCH MEMORANDUM ON COOPERATION WAS SIGNED IN MOSCOW ON SEPTEMBER 28, 1972. THESE MEMORANDA ARE PUBLIC DOCUMENTS AND THEIR ENTRY INTO FORCE HAS BEEN ANNOUNCED ROUTINELY TO THE PRESS BY THE AEC.

DURING AND SUBSEQUENT TO THE SUMMIT MEETING IN MOSCOW IN 1972, BOTH SIDES ACKNOWLEDGED THE ADVANTAGES OF FORMALIZING COOPERATIVE ARRANGEMENTS AGREED TO BETWEEN THE TWO COUNTRIES THROUGH THE MEDIUM OF GOVERNMENT- TO- GOVERNMENT AGREEMENTS.

A FUNDAMENTAL STRUCTURE FOR ENTERING INTO SCIENTIFIC AND TECHNICAL AGREEMENTS ON SPECIFIC SUBJECTS WAS ESTABLISHED THROUGH A BROAD AGREEMENT ON COOPERATION IN THE FIELDS OF SCIENCE AND TECHNOLOGY, SIGNED BY SECRETARY OF STATE ROGERS AND CHAIRMAN KIRILLIN OF THE USSR STATE COMMITTEE FOR SCIENCE AND TECHNOLOGY IN MOSCOW ON MAY 24, 1972.

THE SOVIET SIDE PRESENTED A DRAFT AGREEMENT ON ATOMIC ENERGY COOPERATION TO THE US GOVERNMENT ON MAY 24, 1973, IN WASHINGTON. NEGOTIATIONS BEGAN IMMEDIATELY, AND THE RESULTING AGREEMENT WAS SUBMITTED TO THE TWO GOVERNMENTS FOR APPROVAL ON JUNE 1.

THE AGREEMENT TO BE SIGNED BY PRESIDENT NIXON AND SECRETARY BREZHNEV IS CONSISTENT WITH THE PRESIDENT'S POLICY OF EXPANDING INTERNATIONAL COOPERATION IN RESEARCH AND DEVELOPMENT OF NEW FORMS OF ENERGY, AS OUTLINED IN HIS ENERGY MESSAGE OF APRIL 18, 1973.

3. SCOPE OF THE AGREEMENT

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THE AGREEMENT STRESSES COOPERATION IN THREE TECHNICAL AREAS: (A) CONTROLLED THERMONUCLEAR FUSION; (B) FAST BREEDER REACTORS; AND (C) RESEARCH ON THE FUNDAMENTAL PROPERTIES OF MATTER (PARTICULARLY HIGH, MEDIUM, AND LOW ENERGY PHYSICS).

IT PROVIDES FOR: (1.) ESTABLISHMENT OF WORKING GROUPS OF SCIENTISTS AND ENGINEERS TO CARRY OUT JOINT PROJECTS; (2) JOINT DEVELOPMENT AND CONSTRUCTION OF EXPERIMENTS, EXPERIMENTAL EQUIPMENT, AND PILOT INSTALLATIONS; (3) JOINT RESEARCH IN EXISTING RESEARCH FACILITIES OF THE TWO COUNTRIES; (4) JOINT CONSULTATIONS, SEMINARS, AND PANELS; (5) EXCHANGES OF EQUIPMENT, CONSTRUCTION MATERIALS, SCIENTISTS AND TECHNOLOGISTS, AND UNCLASSIFIED SCIENTIFIC

AND TECHNICAL INFORMATION.

SOME OF THE ADMINISTRATIVE PROVISIONS OF THE AGREEMENT ARE: (1) IMPLEMENTATION OF THE AGREEMENT THROUGH PROTOCOLS AND CONTRACTS; (2) ESTABLISHMENT OF A JOINT COMMITTEE ON COOPERATION FOR APPROVAL OF SPECIFIC PROJECTS AND DESIGNATION OF APPROPRIATE PARTICIPATING ORGANIZATIONS WITHIN EACH COUNTRY; (3) APPOINTMENT OF THE USAEC AND THE USSR STATE COMMITTEE AS EXECUTIVE AGENTS FOR COORDINATING AND SUPERVISING THE AGREED UPON PROGRAMS; (4) ESTABLISHMENT OF A TERM OF 10 YEARS FOR THE AGREEMENT.

4. REASONS FOR ENTERING INTO THE AGREEMENT

THE AGREEMENT RAISES ATOMIC ENERGY RELATIONSHIPS BETWEEN THE US AND THE USSR TO A GOVERNMENT- TO- GOVERNMENT LEVEL.

IT SIGNIFIES THAT SCIENTIFIC AND TECHNICAL RELATIONSHIPS BETWEEN THE TWO COUNTRIES IN THE FIELD OF ATOMIC ENERGY HAVE MATURED TO THE POINT THAT THE TERM OF THE AGREEMENT CAN BE SET AT 10 YEARS, IN PLACE OF THE TWO- YEAR PERIODS ADOPTED IN THE PAST FOR THE MEMORANDA ON COOPERATION PREVIOUSLY EMPLOYED.

IT EMPHASIZES TWO AREAS OF NUCLEAR TECHNOLOGY EXPECTED LIMITED OFFICIAL USE
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TO PROVIDE LONG- TERM SOLUTIONS TO THE WORLD' S ELECTRICAL ENERGY SHORTAGES - THE FAST BREEDER REACTOR AND CONTROLLED THERMONUCLEAR FUSION. BOTH AREAS ARE ONES IN WHICH THE TWO COUNTRIES ARE EXPERT.

IT UNDERSCORES THE NECESSITY FOR TWO OF THE MOST ADVANCED NATIONS TO COOPERATE FULLY IN BASIC RESEARCH ON THE PROPERTIES OF MATTER - RESEARCH WHICH MAY SOME DAY FORM THE BASIS FOR STILL UNKNOWN TECHNOLOGIES.

THE AGREEMENT PLACES INCREASED EMPHASIS ON JOINT PROJECTS AND PROGRAMS, AN APPROACH THAT IS NEEDED TO REDUCE DUPLICATION OF EFFORT, ACCELERATE PROGRESS, AND MINIMIZE COSTS ON INCREASINGLY EXPENSIVE AND COMPLEX SCIENTIFIC

ENDEAVORS.

IT RECOGNIZES THAT THE SCIENTISTS AND ENGINEERS OF THE TWO COUNTRIES ARE ABLE TO WORK TOGETHER HARMONIOUSLY AND EFFECTIVELY.

THE AGREEMENT PROVIDES THAT IT WILL BE IMPLEMENTED ON

THE BASES OF MUTUAL BENEFIT, EQUALITY, AND RECIPROCITY,
AND IT THEREFORE WILL NOT BE A CHANNEL FOR THE ONE- WAY FLOW
OF TECHNOLOGY.

5. EFFECTON OTHER US ATOMIC ENERGY AGREEMENTS

THIS AGREEMENT WILL IN NO WAY MINIMIZE OR DETRACT
FROM THE MANY EXISTING AGREEMENTS FOR COOPERATION TO WHICH
THE US IS A PARTY. RATHER, THE US EXPECTS TO MAINTAIN AND
EXPAND ITS COOPERATIVE ACTIVITIES IN ENERGY RESEARCH AND
DEVELOPMENT ON AN INTERNATIONAL SCALE.

6. PURPOSE IN PROVIDING ADDRESSEE POSTS WITH ABOVE
DETAILS IS TO INSURE THAT THOSE COUNTRIES WHICH EXPRESS
INTEREST IN SIGNING OF AGREEMENT AT HIGH LEVEL UNDERSTAND
ITS TRUE NATURE AND CAN THEREFORE PUT IT IN PROPER PER-
SPECTIVE, I. E., FORMALIZING OF PREVIOUS MEMORANDA ON
COOPERATION AND UPGRADING OF STATUS OF COOPERATION IN ATOMIC
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ENERGY TO GOVERNMENT- TO- GOVERNMENT LEVEL.

7. CONTRARY TO WASHINGTON POST NEWSPAPER STORIES OF JUNE
18 AND 21, AGREEMENT IN NO WAY PROVIDES FOR EXCHANGE OF
INFORMATION ON URANIUM ENRICHMENT TECHNOLOGY. IT DOES NOT
PROVIDE FOR FURNISHING BY EITHER PARTY OF SPECIAL NUCLEAR
MATERIAL, LICENSING OF EXPORTS OF UTILIZATION OR PRODUC-
TION FACILITIES (E. G., REACTORS) OR ANY OTHER ACTIVITY FOR
WHICH AN " AGREEMENT FOR COOPERATION" IS REQUIRED UNDER US
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